Kentucky Office of Rural Health

Flu Tabletop Exercise And COVID-19 Event After Action Report (AAR)

Kate Hill, RN VP Clinical Services May 28, 2020



Tabletop

- This exercise is being conducted via a webinar. However you are expected to discuss this with your facilities and provide a training log.
- A scenario will be presented followed by related questions.
- Take notes.
- These notes can be used to develop your After Action Report/Improvement Plan documentation. The more you are engaged during this exercise, the better your final product will be.



Tabletop Objectives

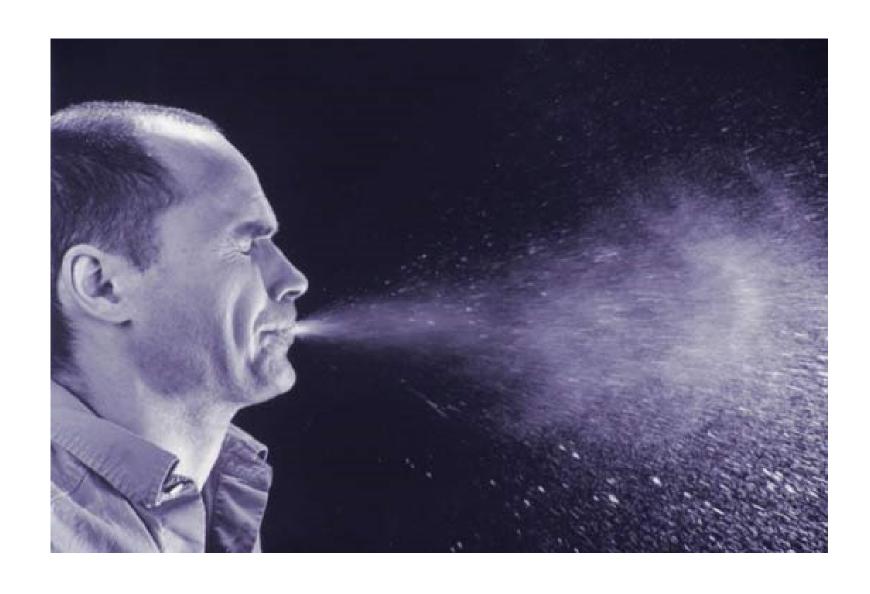
- 1. Reveal planning weaknesses in your Emergency Preparedness Plan and its standard operating procedures or to test or validate recently changed procedures.
- 2. Identify current capabilities.
- 3. Improve the coordination between and among various response personnel.
- 4. Identify deficiencies and/or validate training on the critical elements of emergency response.
- 5. Increase the general awareness and understanding of the potential hazard.



TableTop Influenza

- Contagious respiratory illness
- Spread mainly by tiny droplets
 Cough, sneeze or talking
 Less often, touching a surface
- Time of exposure to signs of symptoms average 2 days







TableTop Influenza

- Flu is a contagious respiratory illness caused by influenza viruses that infect the nose, throat, and sometimes the lungs. It can cause mild to severe illness, and at times can lead to death. The best way to prevent flu is by getting a flu vaccine each year. In the United States, flu season occurs in the fall and winter. While influenza viruses circulate year-round, most of the time flu activity peaks between December and February, but activity can last as late as May.
- Most experts believe that flu viruses spread mainly by tiny droplets made when
 people with flu cough, sneeze or talk. These droplets can land in the mouths
 or noses of people who are nearby. Less often, a person might get flu by
 touching a surface or object that has flu virus on it and then touching their
 own mouth, nose or possibly their eyes.
- Children are most likely to get sick from flu and that people 65 and older are least likely to get sick from influenza.



TableTop Influenza

- The time from when a person is exposed and infected with flu to when symptoms begin is about 2 days, but can range from about 1 to 4 days.
- You may be able to spread flu to someone else before you know you are sick, as well as while you are sick.
- People with flu are most contagious in the first 3-4 days after their illness begins.
- Some otherwise healthy adults may be able to infect others beginning 1 day **before** symptoms develop and up to 5 to 7 days **after** becoming sick.
- Some people, especially young children and people with weakened immune systems, might be able to infect others for an even longer time.



Tabletop Influenza: 10.1.18 through 5.4.19

• 37.4 million – 42.9 million

Flu illnesses

• 531,000 - 647,000

Flu hospitalizations

• 17.3 million – 20.1 million

Flu medical visits

• 36,400 - 61,200

Flu deaths

Each year CDC estimates the burden of influenza in the U.S. CDC uses modeling to estimate the number of influenza illnesses, medical visits, flu-associated hospitalizations, and flu-associated deaths that occur in the U.S. in a given season.



It is mid-September and the CDC is expecting an active flu season. Local media outlets and health departments are promoting the flu vaccine.



What kind of steps does your facility take leading into flu season?

What should you be doing, but are not?



News outlets are reporting a local elementary school is reporting that 13% of the student population has the flu. Administrators are dismissing classes early to thoroughly clean the facility.

Calls are coming into your facility from concerned patients and family members.



- What type of information do you need from your local/state public health entity?
- What are you doing to educate your staff? Patients? Family members?
- What other actions are you taking at this point?



TableTop Influenza: Exercise, Second school closes

A second school closed their doors.

More than 1/3 of the high school students reported they had the flu or flu-like symptoms. Elementary students on the same campus were also complaining of flu-like symptoms.

The school plans on remaining closed the remainder of the week to conduct a thorough cleaning and to avoid the spread of the virus.

5% of your staff have notified you they are not showing up for work today (either they are sick or their child is sick)

Calls keep coming into your office.



TableTop Influenza: Discussion

- Are you able to continue operations with a staff reduction of 5%? If so, how?
- What measures are in place to protect patients and staff from the virus?
- What suggestions can you make to patients to remain healthy?
- What protocols are you activating for your patients/staff? (wearing masks, a sick area, etc.)



Tabletop Influenza: Update

The local health department is encouraging the public to get their flu vaccine and if experiencing flu-like symptoms to stay home and avoid contact with other people except to get medical care.

The State Health Department and Department of Education closed all schools and daycare centers for the remainder of the week to reduce the spread of the virus.

15% of your staff have notified you that they will not be going to work today. Some are sick, some have sick children, some don't want to risk getting sick.

Patients are insisting on receiving the flu vaccine and antiviral medications.



TableTop Influenza: Discuss

- Are you able to continue operations with a staff reduction of 15%? If so, how?
- How are staff members who have potentially been exposed to the flu treated? Are they told to stay home or made to wear a mask?
- How are those who elect to stay home out of fear treated?
- Are you able to provide flu vaccine to all patients?
- What decisions are made about continuing operations? Who makes these decisions?



TableTop Influenza: Update

One Week Later...

Things are getting better. Only 3% of staff are unable to work and the number of calls has decreased.



Tabletop Influenza: Discuss

- What are your sick leave and general leave policies, and how does an event like this impact these policies?
- Were you able to continue to provide needed services with a lower number of staff? What can you do to maintain staffing levels during an event like this?
- What kind of supplies do you need to re-order? If your normal supplier is low, what other supplier could you use?

End of exercise



Tabletop Influenza: Evaluation/After Action/ Hotwash

- 1. What strengths in your workplace's emergency plans did this exercise identify?
- 2. What weaknesses in your workplace's emergency plans did this exercise expose?
- 3. What unanticipated issues arose during the exercise?
- 4. What gaps were identified?
- 5. What are some high-priority issues that should be addressed?
- 6. What are some new ideas and recommendations for improvement?



COVID-19 AFTER ACTION REPORT (AAR)

- Brief overview of the event or exercise.
- Enter the capabilities tested.
- Enter the major strengths identified.
- Enter areas for improvement identified, including recommendations
- Describe the overall event as successful or unsuccessful, and briefly state the areas in which subsequent exercises should focus.
- Analysis



EVENT

- Clinic Name:
- Event Name: COVID 19 Outbreak 2020
- Event Begin Date: March 9,2020
- Event End Date: July 25, 2020
- **Duration**: 10-? weeks

The purpose of this report is to analyze event results, identify strengths to be maintained and built upon, identify potential areas for further improvement, and support the development of corrective actions that will guide future emergency preparedness initiatives to advance overall emergency preparedness within our clinic.



Timeline

- Jan 22, 2020 The Center for Disease Control (CDC) confirmed first COVID-19 case in the U.S.
- Jan 30, 2020 The World Healt Organization (WHO) declared the outbreak a public health emergency (PHE) of international concern.
- Jan 31, 2020 HHS Secretary Azar declares a PHE in the U.S.
- March 6, 2020 Governor Beshear declared a State of Emergency and activated the Emergency Operations Center.
- March 7, 2020 Governor Beshear activated the State's Health Operations center.
- March 11, 2020 The COVID-19 outbreak characterized as a pandemic by the WHO.
- March 13, 2020 President Trump declares a National Emergency concerning the COVID-19 outbreak.



Timeline

- March 16 Governor B. signed an executive order closing all restaurants and bars closed except for drive through and take out.
- March 17 Governor B closed the state capitol and all state government buildings.
- March 18 Governor issued social distancing executive order
- March 19 Governor prohibited all mass gatherings
- March 20. Governor B closed all adult day care centers and closed schools
- April 5 Expanded testing in the state
- April 10 task force for Long Term care facilities concerns
- April 27 Announced 4 phase re-opening of the state
- May 11 Businesses can re-open with new requirements
- May 22 Governor B announces Health at Work June schedule. Etc.



Your COVID-19 After Action Report (AAR)

Executive Summary

- This event in the first half of 2020 occurred as a result of a Corona Virus from Wuhan, China which resulted in a worldwide Pandemic.
- The event began for ABC clinic on March ____, 2020.
- The emergency team was composed of _____ (names of staff in leadership)

Major Strengths

Enter the top three strengths of your Emergency Plan

Such as: Staff training conducted on infection prevention

Plan to triage patients who come to the clinic

Plan to put sign on door to call from the car if symptomatic



Staff Training

Date	Topic	Personnel	Subject
3.6.20	COVID-19	All	What is COVID
	PPE	All	Use of PPE and removal of same
3.10.20	Patient screening	all	
3.11.20	Phone screening	Front desk	
	Updated process	all	
3.18.20	Telehealth	Providers	How to/HIPAA



AAR

Areas of Improvement

Need to order extra PPE supplies such as masks and hand sanitizer earlier

Need to minimize things in the waiting room to decrease things needing disinfecting.

Need for more screening of clinic staff, temps in the morning

Need to set up refill process during Pandemic or epidemic

Need for more telehealth

Public service announcements to tell community we are seeing patients

Need to change message on answering machine

More local testing



AAR

Event Successes

Staff immediately began calling patients instead of visit to decrease exposure for patients

Some staff sent to hospital to assist with surge

Recruited some experienced staff from hospital to help with triage

Sign on door sending patients to the car to call

Limited seating in the waiting room

Extra hand sanitizer and tissues in the waiting room



Improvement Plan

Observations	Recommendations	Corrective Action	POC	Start Date	Completion Date
Lack of supplies	Keep more on hand	Ordered	X	6.1.20	7.15.20
Patients not coming to office	Increase in Telehealth				
More staff training	Weekly training				



Processes Implemented

Masks

Phone Screening

Taking temps on patients entering the clinic

Dedicated entrances

Dedicated exam rooms

Extra cleaning

Questionnaires re exposure, symptoms

Sign on door

Restriction of people accompanying patients

Collaboration with other facilities

Moving healthy patients to another site

Re-allocation of some staff



Gradual Re-opening

Resume all in office visits

Are visitor restrictions still in place Appointments are staggered

- More staff training
- New housekeeping process

Intensive end of day

Rooms after each visit, not just the table but anything a patient may have touched

Call all patients who missed appointments

Are they now comfortable coming in, explain the process From car to room

Offer testing



Analysis Meeting

- Report reviewed with staff
- Assignments given
- Attendance log at AAR meeting







Extra Credit

Government Pandemic Exercise



US Government Tabletop (TTX)

Pandemic Simulation 20081114



TableTop: Pandemic Simulation

Reports of mystery killer disease in China

- There are unconfirmed reports of several cases of severe, influenzalike illness in the town of Wuhan. Some of the people who have fallen ill have developed very serious symptoms, and three patients have died.
- A local news agency based in is running a front-page article stating that a bus driver reported that a woman with her children on the bus told him that "children were taking ill and dying" in the town. The woman was moving her children to stay with family out of fear for her family's safety.
- There are also rumors that staff of the main town hospital, where several of the ill people have been sent for treatment, are afraid, and some of them have refused to get into close contact with the patients; the disease appears to have developed quickly and infected a number of family members and friends in a matter of a few days. Three nurses are said to have developed symptoms, too.



Week 1

Report by Government of China to WHO

- The Government of *China* in accordance with International Health Regulations is reporting a severe outbreak of influenza like virus in *Wuhan*. Two young boys aged 6 and 8 and a woman of 22 have died. There are media reports that many people are ill, some seriously so.
- While the cases are being reported as severe acute respiratory infection (SARI), a doctor privately noted that "It is not unusual to see a rise in cases of ARI, especially in children, during this time of the year. But this time it seems to be much more severe than in other years. I do not remember having seen people becoming so ill so quickly. Some individuals had severe respiratory distress and needed to be urgently transferred to the main hospital."

Questions: Would any actions be taken by the Government at this stage?



Heightened Media Interest

- While waiting for the result from laboratory and following the report by the Government of China of an outbreak of acute respiratory illness, media interest throughout the USA has been intense. Much of the reporting is based on eyewitness reports and includes reports of "many" deaths in relation to the outbreak.
- These reports have resulted in a heightened level of concern in the general public.

- What policies and messages does the government have to reassure the general public?
- Who will take the lead for ensuring timely and accurate messages are disseminated to the public?



Confirmation of a hybrid virus with efficient human to human transmission

- Initial laboratory tests conducted have indicated that the illness in Wuhan is not the result of more common influenza viruses and may be a novel influenza virus.
 Samples were sent to the regional CDC laboratory in Atlanta for further testing.
 A novel influenza was identified and confirmed to be an H7 influenza sub-type at CDC-Atlanta, a WHO Reference lab.
- As a result, the Chinese Government has announced the commencement of a containment operation. Large numbers of military have been deployed to the containment zone in order to restrict all movement in an out of the area.

Are there any actions taken by the Government at this stage?

Expected areas to be covered:

Border controls / screening

Use of Global Influenza network

Revision of plans

Public information campaign

Activation of internal management / coordination structures

Population movement in and out of the containment zone.



Cluster outbreaks outside of containment zone

- The Ministry of health in China is reporting that while conditions inside
 the containment zone are difficult, with more than 450 reported cases,
 those in need are receiving treatment and that the containment
 measures have prevent the spread of the virus.
- There are, however, a number of unconfirmed reports of similar influenza like cases in a number of towns to the North of the containment zone.

Questions:

Would any actions be taken by the Government at this stage?

Are proceedings in other countries monitored and eventually part of triggers for certain activities?

Who is doing what?

Will the contingency plan be revisited? Will the stockpiles be checked (review of numbers and placement of PPE, stocks available, vaccines, etc.)? and where will such stocks be kept? How will that be communicated to stakeholders?



Virus spreads outside of the established containment zone

- Following the establishment of a containment zone around the town, the Government of China has confirmed reports of two additional clusters of the novel virus occurring outside of the containment zone in suburbs.
- The Chinese government has stated that the containment operation has been successful
 in preventing the spread of the virus and that the new clusters occurred before the start
 of the containment operation. The government has advised that the containment zone
 will be expanded to include the two new clusters. There have been no reported cases in
 any other countries.
- Following a request from the government, WHO and CDC (Centre for Disease Control)
 have mobilized a team from Geneva and Atlanta, which has been deployed to the
 containment zone to assist the Chinese Government and monitor the situation.
- Since the start of the outbreak in Wuhan two weeks ago, more than 800 people have been hospitalized within the containment zone and more than 60 of those have died. This figure is likely to increase with the spread of the virus outside of the containment zone.



Week 5 continued

Virus spreads outside of the established containment zone

- WHO has warned of the possibility for the situation to escalate into a full-scale influenza pandemic.
- Rumors are spreading that a number of neighboring countries are in the process of closing their borders with China in case the containment operation fails. Surveillance and screening measures are in place at most regional international airports and major border crossings.



- Spread of novel virus outside China and in other countries
- Since the outbreak three weeks ago, rumors are spreading that a number of neighboring countries are in the process of closing their borders in case the containment operation fails. International media reported outbreaks of the novel influenza in Italy.
- WHO has raised the Pandemic alert level to Phase 5 and is advising all countries
 to step up surveillance measures and enforced quarantine for all suspected
 cases. Surveillance and screening measures are in place at most regional
 international airports and major border crossings. WHO also has warned of the
 possibility for the situation to escalate into a full scale influenza pandemic.

- What policy does the government have for border screening?
- What policies are in place with regards to who will receive prophylactic treatment of Tamiflu?
- Who makes the decision about who will receive medicines, masks?



One case of novel influenza in (your country)

- Meantime, there have been three admissions to the main hospital in US City with influenza like symptoms (sever acute respiratory illness). Interviews with two of the patients indicate that they had both returned 7 days ago from a business trip in China.
- The Ministry of Health in reported that samples have been taken and tests are being conducted by the CDC to confirm if this is linked to the novel virus.

Questions:

 Has the Government identified the critical services it would need to maintain in a pandemic? If so, would any plans need to be activated at this stage to ensure these services?



Further outbreak in US City

- The virus seems already to have spread to (second city/town in your country) within a few days, it is reported that 60 people were hospitalized, and more than 532 cases develop very serious symptoms. A nurse at the main hospital in a second city came to work this morning with fever but was sent home by her supervisor when she began to cough. She insisted it was 'just a cold'. Her supervisor insisted she returns home and stays there until she recovered to avoid infecting others in the hospital.
- Also media reported that one secondary school in reported that 65 students have been treated by the school clinic and serious cases have been referred to various hospitals
- Questions:
- How would the government respond?
- Which agencies might be involved?
- How would this be coordinated?
- Isolation of patients
- Tracing and Monitoring of Contacts
- Quarantine of Contacts
- Reporting



Week 8 continued

- What messages have been given to population on quarantine procedures?
- Where will the public be advised to go for treatment if they think they are ill?
- Who makes the decision about whether to enforce quarantine measures?
- Will the public be notified about anything? If yes, what and how?



Public anxieties

- As report from one popular national television highlights increasing cases of illness, there is a growing demand from the general public for a general distribution of Tamiflu.
- There has also been a rumor that (your country) does not have access to sufficient quantities of Tamiflu and other critical pharmaceutical and nonpharmaceutical supplies. Media in (your country) reported that Tamiflu and other pharmaceutical supplies maybe become limited and that prices for such commodities might rise.

- What plans does the Government have to ensure access to pharmaceutical and non-pharmaceutical commodities?
- Are particular provisions in place to meet the needs of vulnerable groups and migrant workers?



Travel Restrictions

- There is a rumor that the Government will announce that it may have to temporarily suspend schedule services due to air traffic control safety. The rumor has led to growing concern among business travelers and tourists who are canceling their trips and attempting to return home. The situation at the main international airport deteriorated which led to intense pressure on international air travel to meet the increased demands.
- Lack of staff and other essential services have reduced international transport out (your main international airport), although not officially closed; only (insert appropriate number) flights were able to depart the airport yesterday.

- Would any plans need to be activated at this stage to ensure these services continue?
- Given the high number of tourists in South Africa, are plans in place to facilitate repatriation?
- How would government co-ordinate with embassies of foreign nationals traveling or residing in SA?



Stockpiling of Basic Commodities

 In light of the continued spread of the virus and potential for a global pandemic, many people are concerned about supplies of basic commodities such as food and fuel. The increase in people bulk buying basic commodities has led to shops running out of supplies including milk, cooking oil and flour. The media is reporting that a number of fuel stations are experiencing long queues with people in some cases waiting for up to 5 hours to get fuel.

- What is the Government's policy on stockpiling of basic commodities?
- Would rationing be considered? If so, when and how would this be communicated?
- Would there be a need to prioritize supplies? If so, who would be responsible for this and how would it be communicated



WHO declares Pandemic

- Less than six weeks after the first confirmed cases of the novel influenza virus in (outbreak country), the virus has now become widespread, with most parts of the globe affected to some degree or other. As a result of the current situation, WHO have officially declared Pandemic Phase 6.
- While not as severe as some "worst-case" predictions the numbers of people showing serious symptoms due to infection has alarmed medical experts. Although not official, it appears that the virus has an infection rate of about 20-25%. The Case-fatality rate appears to be approximately 3% (3% of cases die).
- In an attempt to limit the spread of the virus, many Governments have taken measures such as closure of schools and bans on large public gatherings.
- Unlike the breakdown of civil order seen in a number of sub-Saharan countries, national security appears to be unstable. There are increasing reports of protests against shortages of basic commodities including fuel and medicines. This has been caused in part by bulk buying and disruption caused by lack of staff and the closure of many retail outlets.
- The disruption to basic services and lack of staff is having a major impact on travel. International travel has been reduced to less than 15% of its normal capacity resulting in chaos at most airports.



Questions

Kate Hill, RN

khill@thecomplianceteam.org

215-654-9110

